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DEFENSE INTELLIGENCE AGENCY

WASHINGTON, D.C. 20301

8 AUG 1977

U-2044/CS-4

MEMORANDUM FOR EXECUTIVE SECRETARY, NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: Definitions for Intelligence, NFIB-24.1/13

1. The Director of DIA concurs in the DCI concept of a DCID for intelligence definitions.
2. Comments on each proposed definition in draft DCID are in the enclosure. Where terms differ, a short rationale is provided to support the DoD view. "Counterintelligence" is added to Level II for completeness.

FOR THE DIRECTOR:

1 Enclosure

U-2110/DP-1 dtd 4 AUG 77



\ LTC, USA

Chief, NFIB/MIB Division

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U-2110/DP-1

4 August 1977

Briefing Paper for the Director

SUBJECT: Intelligence Definitions

1. Background: Lt Gen Tighe requested a review of intelligence terminology while Acting Director in 1976. DP chaired a group which has since been formally established as the DIA Military Intelligence Terminology Review Board, (DIAR 60-22). Twenty-two intelligence definitions were submitted to amend JSC Pub 1, Dictionary of Military and Associated Terms. Most of the DIA submissions were accepted at a 12 July 1977 meeting of the DoD Terminology Review Board, composed of the Services, DoD and JCS. These definitions are enclosed as response to the draft DCID.
2. Discussion: Individual comments on each definition proposed by draft DCID is submitted in the enclosure. Where terms differ a rationale is provided to support the DoD view. "Counterintelligence" is added to LEVEL II for completeness.
3. Recommendation: Concur in the DCI concept of a directive on intelligence definitions.
4. Coordination: DIA Military Intelligence Terminology Review Board, composed of representatives from DP, DB, DT, DC, AH, DE, RSO and RS, considered the proposed definitions on 29 July. The DoD Terminology Review Board approved the definitions quoted in the enclosure on 1 August. SG comments were also incorporated.

Enclosure a/s

Briefing Paper prepared by:

[Redacted]

DP-1
Extension

[Redacted]

Approved by:

[Redacted]

Acting Deputy Director
for Plans and Policy

CONCUR ☒ RECOMMENDATION

[Redacted]

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Suggestions for Amending Introduction

1. TABLE 1, DEFINITIONAL FRAMEWORK

a. Change LEVEL II to read INTELLIGENCE AND COUNTERINTELLIGENCE

Rationale: The terms Foreign and Positive are ambiguous; intelligence, by definition, includes the concept foreign. Positive is a misleading term suggesting an opposite, viz. negative. Both terms add nothing to the definitional framework.

b. Under COLLECTION AND PRODUCTION, LEVEL IV, include Departmental with a. National and Tactical.

Rationale: Believe omission is oversight.

c. Under COLLECTION, same level, rearrange b. to read:

Imagery
Photographic
Signals
Acoustical
Nuclear
Electronic
Communications
Telemetry
Radiation
Human

Rationale: Generic terms set apart from specifics.

2. Page 2. Change line 3, integrative or interpretative to integrative and interpretative. Rationale: See intelligence. Change line 4, unevaluated data to unevaluated material. Rationale: See information. Data has ADP connotation. Change to delete foreign and positive throughout paragraph. Rationale: See comments on Table. For readability positive with small "p" or in quotation marks might be useful on lines 2 and 9 paragraph b.

3. Page 3, line 1, delete foreign and positive.

Rationale: As stated previously.

DEFINITIONS OF INTELLIGENCE

Acoustical Intelligence

Concur with draft DCID/JCS Pub 1 amended: "acoustical intelligence - Intelligence derived from foreign sources which generate acoustical waves."

Rationale: Technical and general do not appreciably add to definition.

Basic Intelligence

Prefer JCS Pub 1 amended: "basic intelligence - Fundamental intelligence concerning the general situation, resources, capabilities and vulnerabilities of foreign countries or areas which may be used as reference material in the planning of operations at any level and in evaluating subsequent information relating to the same subject."

Rationale: Basic intelligence is first and foremost intelligence and therefore a product useable as reference material.

Biographic Intelligence

Concur with draft DCID/JCS Pub 1: "biographical intelligence - That component of intelligence which deals with individual foreign personalities of actual or potential importance."

Note: Difference between biographic/biographical, geographic/geographical, electronic/electronics, signal/signals could not be resolved. No rule applicable in every case could be developed.

Combat Intelligence

Concur. (JCS Pub 1 uses geographical re geographic)

Communications Intelligence

Concur but delete technical and general since these terms add little.

Counterintelligence

JCS Pub 1 revision not yet completed.

Critical Intelligence

Concur in toto.

Current Intelligence

Prefer JCS Pub 1 definition.

Rationale: "users of intelligence" is gratuitous and possibly connotes a special group. In fact current intelligence may be of interest to those who are not ordinarily considered "users of intelligence", e.g. Federal Energy Administration, Department of Interior, Peace Corps.

Departmental Intelligence

Prefer JCS Pub 1 definition.

Rationale: brevity. Term "foreign" is gratuitous and "operating head" is unnecessarily restrictive.

Domestic Intelligence

Concur in toto.

Economic Intelligence

Concur in essence but rephrased for better reading - "Intelligence concerning labor, finance, taxation, international economic activities and the production, distribution and consumption of goods."

Rationale: Original definition could be misinterpreted; labor, finance, taxation, etc. are not necessarily consumed.

Electronic Intelligence

Concur, delete technical and general.

Estimative Intelligence

Prefer JCS Pub 1 amended: "intelligence estimate - Intelligence which predicts the degree of likelihood of possible future events, developments, and/or courses of action and their implications and consequences."

Rationale: Estimates are another type of intelligence, similar to current, indications, basic, etc., which perform a function. Since intelligence is the result of analysis, evaluation, interpretation, etc. repetition is unnecessary.

Escape and Evasion Intelligence

Prefer JCS Pub 1 amended: "evasion and escape Intelligence - Intelligence prepared to assist personnel to evade capture if lost in enemy-dominated territory or to escape if captured by the enemy."

Rationale: Evasion precedes escape.

Foreign Intelligence

As defined in JCS Pub 1 amended, intelligence is synonymous with foreign intelligence which precludes a separate definition, viz. "intelligence - The product resulting from the collection, processing, integration, analysis, evaluation and interpretation of available information concerning foreign countries or areas."

Geographic Intelligence

Concur in toto. JCS Pub 1 uses geographical.

Human Intelligence

Concur, but delete foreign. As defined, HUMINT would preclude debriefing of defense attaches, US foreign travellers, officials returning from abroad.

Imagery Intelligence

Prefer JCS Pub 1 amended: "imagery intelligence - Intelligence derived from information obtained through exploitation of collected imagery. See also Imagery and Imagery Exploitation."

a. "imagery - Collectively, the representations of objects reproduced electronically or by optical means on film, electronic display devices or other media."

Indications Intelligence

Concur in toto.

Interdepartmental Intelligence

Concur in toto.

Joint Intelligence

Concur subject to substitution of service for source.

Rationale: Joint, in military use, refers to two or more services by tradition. Properly, CIA, DIA and NSA cannot product joint intelligence but produce interdepartmental intelligence.

Medical Intelligence

Concur subject to following changes - "Intelligence derived from foreign medical, bio-scientific and environmental information which is of interest to strategic planning and military medical planning and operations.

Rationale: Distinguishes between strategic and tactical implications.

Military Intelligence

Prefer JCS Pub 1 amended: "military intelligence - Intelligence on any foreign military or military-related situation or activity which is significant to military policymaking or the planning and conduct of military operations and activities."

Rationale: Succinct and avoids pitfalls of enumerating all the individual categories.

National Intelligence

Prefer JCS Pub 1

Rationale: National intelligence can be the result of other than DCI direction, e.g. produced by a Joint Task Force. DCID draft definition is restrictive.

Nuclear Intelligence

Concur subject to following: "-Intelligence derived from information obtained from radiations and other effects emanating from foreign nuclear detonations or radioactive sources."

Rationale: technical and general unnecessary; and other effects take into consideration such phenomena as airborne and waterborne seismic waves and communications blackout.

Operational Intelligence

Concur subject to deletion of "by operational commanders".

Rationale: May be desired or used by many others than commanders.

Photographic Intelligence

Prefer JCS Pub 1 as amended to delete specific definition and refer reader to imagery intelligence which is the generic term.

Political Intelligence

Concur in toto.

Radiation Intelligence

Prefer JCS Pub 1 amended: "radiation intelligence - Intelligence derived from information obtained from unintentional electro-magnetic energy emanating from foreign devices to determine their function and characteristics, excluding nuclear detonations or radioactive sources."

Rationale: non-information bearing is a meaningless term.

Scientific and Technical Intelligence

Prefer JCS Pub 1 amended: "-Intelligence derived from foreign scientific and technical information which covers: ..."

Rationale: Term intelligence precludes need for collection, evaluation, etc. A and b. categories define civil and military application.

Signal Intelligence

Prefer JCS Pub 1 amended: "signals intelligence - A category of intelligence comprising all communications intelligence, electronics intelligence, and telemetry intelligence."

Rationale: Signals Intelligence is incomplete without reference to its third component, telemetry.

Strategic Intelligence

Concur in toto.

Tactical Intelligence

Prefer JCS Pub 1 definition.

Rationale: The fine line between tactical and strategic is determined by the user, rarely the collector. Tactical assets can render strategic intelligence and vice versa.

Target Intelligence

Concur in toto.

Telemetry Intelligence

Concur but delete technical and general.

Rationale: Stated previously.

You may wish to add the following definitions to the DCID.

information -"In intelligence usage, unevaluated material of every description which may be used in the production of intelligence." This term has been frequently abused in intelligence parlance.

intelligence cycle -"The Steps by which information is converted into intelligence and made available to users. There are five steps in the cycle:

a. planning and direction - Determination of intelligence requirements, preparation of a collection plan, issuance of orders and requests to information collection agencies, and a continuous check on the productivity of collection agencies.

b. collection - Acquisition of information and the provision of this information to processing and/or production elements.

c. processing - Conversion of collected information into a form suitable to the production of intelligence.

d. production - Conversion of information into intelligence through the integration, analysis, evaluation, and interpretation of all source data and the preparation of intelligence products in support of known or anticipated user requirements.

e. dissemination - Conveyance of intelligence to users in a suitable form."

Five step cycle properly distinguishes processing and production.

intelligence summary - "A specific report providing a summary of items of intelligence at frequent intervals. See also intelligence."